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The International Bureau Revises and Reissues the Commission's
List of Foreign Telecommunications Carriers that Are Presumed to Possess Market Power
in Foreign Telecommunications Markets

By this Public Notice, the International Bureau revises and reissues the Federal Communications Commission's "List of Foreign Telecommunications Carriers that Are Presumed to Possess Market Power in Foreign Telecommunications Markets." The revised list updates changes in the names of dominant carriers on several routes, and also adds St. Maarten to the list of destination markets and SMITCOMS, N.V. as a carrier presumed to possess market power in St. Maarten. The Bureau last reissued the list in 2004.

The Commission first adopted its list of foreign carriers that are presumed to possess market power in the 1999 ISP Reform Order proceeding.³ In that proceeding, the Commission modified its rules to remove its requirement that agreements between U.S. telecommunications carriers and

The Commission directed the International Bureau to issue an amended *List of Foreign Telecommunications Carriers that are Presumed to Possess Market Power in Foreign Telecommunications Markets* to add St. Maarten to the list of destination markets and SMITCOMS, N.V. as a carrier presumed to possess market power in St. Maarten because SMITCOMS failed to demonstrate that its parent, SMITCOMS, N.V., will lack market power in relevant input markets in St. Maarten that are necessary to land, connect and operate the SMPR-1 cable system. *See St. Maarten International Communications Services, Inc. Application for Review of Application for a License to Land and Operate a Fiber Optic Submarine Cable System Between San Juan, Puerto Rico, and St. Maarten, Netherlands Antilles, Order on Review, 20 FCC Rcd 18732 (2005).*

² See List of Foreign Carriers that Are Presumed to Possess Market Power in Foreign Telecommunications Markets, Declaratory Ruling, DA 04-1584 19 FCC Rcd 20385 (Int'l Bureau 2004). The Commission has delegated the authority to administer and enforce the policies and rules on international settlements under part 64 of the Commission's rules. 47 C.F.R. § 0.261(a)(8). See The International Bureau Revises and Reissues the Commission's List of Foreign Telecommunications Carriers That Are Presumed to Possess Market Power in Foreign Telecommunications Market, Public Notice, DA 03-181218 FCC Rcd 11073 (Int'l Bureau 2003); List of Foreign Telecommunications Carriers that Are Presumed to Possess Market Power in Foreign Telecommunications Markets, Declaratory Ruling, DA 04-970, 19 FCC Rcd 6331 (Int'l Bureau 2004).

³ 1998 Biennial Regulatory Review – Reform of the International Settlements Policy and Associated Filing Requirements, IB Docket No. 98-198 and CC Docket No. 90-337, Report and Order and Order on Reconsideration, 14 FCC Rcd 7963 (1999) (1999 ISP Reform Order).

foreign carriers that lack market power at the foreign end of the international route conform to the Commission's International Settlements Policy (ISP).⁴ The Commission's rules presume that a foreign carrier does not possess market power on the foreign end of a U.S.-international route if it possesses less than 50 percent market share in each of three relevant foreign product markets: international transport facilities, including cable landing station access and backhaul facilities; intercity facilities and services; and local access facilities and services on the foreign end.⁵ The Commission created a list of foreign carriers that do not qualify for this presumption as a mechanism to ensure that U.S.-international carriers are precluded from exchanging traffic outside of the ISP with carriers on the list.⁶ In addition, the Commission's rules identified below preclude U.S.-authorized carriers from agreeing to accept special concessions from carriers on the list unless otherwise allowed under the Commission's rules.

The list, as now revised, continues to apply for purposes of implementing the following Commission rules: Sections 1.767(g)(5) (involving the prohibition on cable landing licensees agreeing to accept special concessions); 43.51(b) (involving reporting contracts and concessions); 63.14 (involving the prohibition on telecommunications carriers agreeing to accept special concessions); 63.23(d) (involving the provision of switched basic services over authorized resold private lines); and 64.1002 (involving the international settlements policy), which the Commission adopted in the *2004 ISP Reform Order*.⁸

The ISP is a Commission policy established to govern how U.S. carriers negotiate with foreign carriers for the exchange of international traffic. The ISP currently applies when U.S. carriers negotiate the exchange of traffic with foreign carriers that have market power on to those international routes that are not "benchmark" compliant. *International Settlements Policy Reform, International Settlement Rates*, IB Docket Nos. 02-324 and 96-261, First Report and Order, 19 FCC Rcd 5709 (2004) (2004 ISP Reform Order); see also "Routes Still Subject to the International Settlements Policy (ISP)" (http://www.fcc.gov/ib/pd/pf/isp_nom_excempt.html). The ISP is intended to prevent foreign carriers with market power from discriminating or taking other anticompetitive actions against competing U.S. carriers as a strategy to obtain pricing concessions regarding the exchange of international traffic. Specifically, the ISP requires that: (1) all U.S. carriers must be offered the same effective accounting rate and same effective date for the rate ("nondiscrimination"); (2) all U.S. carriers are entitled to a proportionate share of U.S.-inbound, or return traffic based upon their proportion of U.S.-outbound traffic ("proportionate return"); and (3) the accounting rate is divided evenly 50-50 between U.S. and foreign carriers for U.S.-inbound and outbound traffic so that inbound and outbound settlement rates are identical ("symmetrical settlement rates").

⁵ 47 C.F.R. 63.10 (a) (3) and 43.51 note 3. *See also Policies on Foreign Participation in the U.S. Telecommunications Market*, Report and Order and Order on Reconsideration, IB Docket Nos. 97-142 and 95-22, FCC 97-398, 12 FCC Red 23891 at 23959, ¶¶ 161 (1997) (*Foreign Participation Order*).

⁶ 1999 ISP Reform Order, 14 FCC Rcd at 7778-7981, ¶¶ 42-49; see also List of Foreign Telecommunications Carriers that Are Presumed to Possess Market Power in Foreign Telecommunications Markets, Public Notice, 14 FCC Rcd 7038 (1999) (issuing initial list of foreign carriers presumed to possess market power).

⁷ See Review of Commission Consideration of Applications under the Cable Landing License Act, IB Docket No. 00-106, 16 FCC Rcd 22167 (2001) (Submarine Cable Landing License Order).

⁸ 2004 ISP Reform Order 19 FCC Rcd at 5735-5736, ¶¶ 55-62.

The revised list is based on publicly available information, compiled from official sources, including the International Telecommunication Union. The list of "Foreign Carriers with Market Power" does not specifically identify all incumbent local exchange carriers that may operate in the destination markets listed below. However, all incumbent local exchange carriers that may operate in the markets are incorporated by reference on the list. ¹⁰

Interested parties may challenge the inclusion or exclusion of any carrier on the list by submitting a petition for declaratory ruling and the appropriate supporting documentation to demonstrate that a carrier included on the list lacks market power or that a carrier not included does not lack market power.

This list applies only for purposes of determining those foreign carriers that are subject to our ISP, our rules on providing switched services over private lines, and the No Special Concessions rules for U.S. international common carriers and cable landing licensees. It does not apply for purposes of market power determination under Sections 63.10 (regulatory classification of U.S. international carriers) or 63.18 (contents of applications for international common carriers). The list below will be posted on the International Bureau's website at http://www.fcc.gov/ib.

<u>Destination Market</u> <u>Foreign Carriers with Market Power</u>

Afghanistan Ministry of Communications

Albania Albtelecom Algeria Algeria Telecom Angola Angola Telecom

Anguilla Cable & Wireless (Anguilla) Limited
Antigua and Barbuda Cable & Wireless (Antigua) Limited

Argentina S.A., Telefónica de Argentina S.A.

Armenia Armentel

Ascension Island Cable & Wireless (Ascension Islands)

Australia Telstra Corporation
Austria Telekom Austria
Azerbaijan Aztelecom

Bahamas Bahamas Telecommunications Corporation (BTC)
Bahrain Bahrain Telecommunications Company (BATELCO)

Bangladesh Telegraph & Telephone Board

Barbados External Telecommunications Ltd. (BET)

Belarus Beltelecom Belgium Belgacom

Belize Telecommunications Ltd. (BTL)

⁹ While the Commission's staff attempts to maintain current information as to the names of carriers on this list, we encourage interested parties to advise the Commission on future name changes that may occur as a result of divestiture of national incumbent operators into regional operators or for other reasons.

¹⁰ See infra "Additional carriers included on this list."

Benin Office des postes et télécommunications (OPT)

Bermuda Cable & Wireless Bermuda

Bhutan Telecom

Bolivia Empresa Nacional de Telecomunicaciones S.A.

Bosnia and Herzegovina BH Telecom

Botswana Telecommunications Corporation (BTC)

Brazil Embratel

British Virgin Islands

Brunei

Bulgaria

Bulgaria

Cable & Wireless (West Indies) Limited

Jabatan Telecom Brunei Darussalam (JTB)

Bulgarian Telecommunications Company (BTC)

Office National des Télécommunications (ONATEL)

Burma Myanmar Posts & Telecommunications

Burundi Office National des Télécommunications (ONATEL)
Cambodia Directorate of Posts and Telecommunications (DPTK)

Cameroon Société des Télécommunications Internationales du Cameroun

(INTELCAM)

Canada Aliant Inc., Bell Canada, Manitoba Telecom Services, SaskTel,

Telus Communications

Cape Verde Cabo Verde Telecom S.A.

Cayman Islands Cable & Wireless (Cayman Islands) Limited

Central African Rep. Société Centrafricaine des Télécommunications (SOCATEL)
Chad Société des Télécommunications Internationales du Tchad

(TIT)

Chile Telefonica Chile

China Telecom, China Netcom

Colombia Empresa Nacional de Telecomunicaciones

Comoros Société Nationale des Postes et Télécommunications (SNPT)
Congo Office National des Postes et des Télécommunications (ONPT)

Costa Rica Instituto Costariccense de Electricidad (ICE)
Côte d'Ivoire Côte d'Ivoire-TELECOM (CI-TELECOM)

Croatia Hrvatsi Telecom (HT)

Cuba Empresa Telecomunicaciones de Cuba S.A. (ETECSA)

Cyprus Telecommunications Authority

Czech Rep. Telefónica O2 Czech Republic

Dem. Rep. of Congo Office Congolais des Postes et des Télécommunications

(OCPT)

Denmark Tele Danmark A/S
Diego Garcia Cable & Wireless
Djibouti Telecom

Dominica Cable & Wireless (Dominica)

Dominican Republic Verizon Dominicana

Ecuador Andinatel

Pacifictel

Egypt Egypt Telecom

El Salvador Compañía de Telecomunicaciones de El Salvador

Equatorial Guinea La Sociedad Anonima de Telecomunicaciones de la Republica

de Guinea (GETESA)

Eritrea Telecommunications Services of Eritrea (ERITEL)

Estonia Elion Telephone Company

Ethiopia Ethiopian Telecommunications Corporation (ETC)

Falkland Islands Cable & Wireless Falkland Islands

Fiji Cable & Wireless Fiji

Finland TeliaSonera
France France Telecom
Gabon Gabon Telecom

Gambia Telecommunications Company, Ltd. (GAMTEL)

Georgia Sakartvelos Telekomi (Telecom Georgia)

Germany Deutsche Telekom

Ghana Telecommunications Company

Greece Hellenic Telecommunications Organization (OTE)

Grenada Cable & Wireless (Grenada)

Guatemala Telecomunicaciones de Guatemala (Telgua)

Guernsey Cable & Wireless Guernsey Ltd

Guinea Société des Télécommunications de Guinée (SOTELGUI)
Guinea-Bissau Companhia de Telecomunicações da Guiné-Bissau, sarl

(Guiné-Telecom)

Guyana Telephone and Telegraph Ltd.

Haiti HaiTel

Holy See (Vatican City) Telecom Italia

Honduras Empresa Hondureña de Telecomunicaciones (HONDUTEL)

Hong Kong Pacific Century CyberWorks HKT

Hungary Magyar Telekom

Iceland Siminn (Iceland Telecom)

India Videsh Sanchar Nigam Limited (VSNL)

Indonesia PT Indosat

Iran Telecommunications Company of Iran Iraq Ministry of Telecommunications

Ireland eircom Israel Bezeq

Italy Telecom Italia

Jamaica Cable & Wireless Jamaica

Japan KDDI

Nippon Telegraph & Telephone Corporation (NTT)

Jordan Telecommunications Corporation (JTC)

Kazakhstan Kazakhtelecom

Kenya Telkom Kenya Limited

Kiribati Telecom Services Kiribati Limited

Korea (South) Korea Telecom

Korea (North) Pycompute Pyongyang

Kuwait Ministry of Communications

Kyrgyszstan Kyrgyztelecom

Lao Telecom Company

Latvia Lattelekom

Lebanon Ministry of Posts and Telecommunications

Lesotho Lesotho Telecommunications Corporation (LTC)

Liberia Telecommunications Corporation

Libya General Post and Telecommunications Company (GPTC)

LiechtensteinLiechtenstein TeleNetLithuaniaLithuanian TelekomLuxembourgLuxembourg PTT

Macau CTM

Macedonia Makedonski Telecom (MT)
Madagascar Telecom Malagasy (TELMA)

Malawi Telecommunications Limited

Malaysia Telecom Malaysia Maldives DHIRAAGU

Mali Société des Télécommunications du Mali (SOTELMA)

Malta Maltacom

Marshall Islands National Telecommunications Authority

Mauritania Mauritel

Mauritius Telecom Limited

Mayotte France Telecom

Mexico Telefonos de Mexico (TelMex)
Micronesia FSM Telecommunications

Moldova Moldtelecom Monaco France Telecom

Mongolia Mongolia Telecommunications Company Monserrat Cable & Wireless (West Indies) Limited

Morocco Maroc Telecom

Mozambique Telecomunicações de Moçambique

Namibia Telecom Namibia Nauru Nauru Telcom

Nepal Telecommunications Corporation

Netherlands KPN Telecom N.V.
Netherlands Antilles Antelecom N.V.

New Zealand Telecom Corporation of New Zealand Ltd. (TCNZ)

Nicaragua Enitel

Niger Société nigérinne des télécommunications (SONITEL)

Nigeria Nigerian Telecommunications Limited

Norway Telenor

Oman General Telecommunications Organization (GTO)

Pakistan Telecommunications

Palau National Communications Corporation (PNCC)
Palestine Palestine Telecommunications Company P.L.C. (PALTEL)

Panama Cable & Wireless Panama

Papua New Guinea Post & Telecommunications Corporation

Paraguay COPACO

Peru Telefónica del Peru

Philippines Philippines Long Distance Telephone Company (PLDT)

Poland Telekomunikacja Polska S.A.

Portugal Portugal Telecom

Qatar Public Telecommunications Corporation

Réunion France Telecom Romania Romtelecom Russia Syazinvest

Rwanda Rwandatel S.A. (RWANDATEL)
St. Helena Cable & Wireless (St. Helena)

St. Kitts and Nevis Cable & Wireless

St. Lucia Cable & Wireless (St. Lucia)

St. Maarten International Telecommunications Services

Limited (SMITCOMS, N.V.)

St. Vincent and the Grenadines Cable & Wireless (St. Vincent and the Grenadines)

Sakhalin Telecom Limited

San Marino Telecom Italia

Sao Tomé & Principe Companhia Santomense de Telecomunicações, s.a.r.l. (CST)

Saudi Arabia Saudi Telecommunications Company

Senegal Société Nationale des Télécommunications du Sénégal

(SONATEL)

Serbia and Montenegro Serbija Telecom

Seychelles Cable & Wireless (Seychelles) Ltd.

Sierra Leone Telecommunications Company (SIERRATEL)

Singapore Singapore Telecom
Slovakia Slovak Telecom (ST)
Slovenia Telekom Slovenije (TS)
Solomon Islands Solomon Telekom Company

Somalia Ministry of Posts and Telecommunications (Somtel)

South Africa Telkom SA Limited

Spain Telefónica

Sri Lanka Telecom

Sudan Telecommunications Company Ltd. (Sudatel)

Suriname Telesur

Swaziland Posts and Telecommunications Corporation (SPTC)

Sweden TeliaSonera Switzerland Swisscomm

Syria Syrian Telecommunications Establishment (STE)

Taiwan Chunghwa Telecom

Tajikistan Tajiktelecom

Tanzania Telecommunications Corporation Limited (TTCL)

Thailand Communications Authority of Thailand (CAT)

Togo Société des Télécommunications du Togo (TOGO TELECOM)
Trinidad and Tobago Telecommunications Services of Trinidad and Tobago (TSTT)

Tunisia Tunisie Telecom

Turks and Caicos Cable & Wireless (Turks and Caicos) Limited

Turkey Turk Telekomunikasyon

Turkmenistan Turkmentelecom

Tuvalu Ministry of Labor, Works and Communications Uganda Uganda Telecommunications Limited (UTL)

Ukraine Ukrtelecom

United Arab Emirates The Emirates Telecommunications Corp. Ltd. (Etisalat)

United Kingdom British Telecom

Uruguay Administración Nacional de Telecomunicationes (ANTEL)

Uzbekistan Uzbektelecom Vanuatu Vanuatu Telecom

Venezuela Compañía Anónima Nacional Teléfonos de Venezuela

(CANTV)

Vietnam Viet Nam Post and Telecommunications Corporation (VNPT)

Western Samoa Postal and Telecommunications Department

Yemen International Telecommunications Company

(TELEYEMEN)

Zambia Telecommunications Company Limited (Zamtel)

Zimbabwe Posts and Telecommunications Corporation (PTC)

Additional carriers included on this list:

All incumbent local exchange carriers in the destination markets above.

All carriers that control, are controlled by, or are under common control with, a carrier listed above in the particular destination market.

For additional information, please contact David Strickland or Mark Uretsky, Policy Division, International Bureau, (202) 418-1460.

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